[118H9739]

(Original Signature of Member)

119TH CONGRESS 1ST SESSION

# H.R.

To amend the National Apprenticeship Act in order to increase and expand the national apprenticeship system to include the immediate recruitment, employment, and on-the-job earn as you learn training of young African Americans, and to promote the development of equitable hiring standards necessary to safeguard the diversity of apprentices, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

Mr. David Scott of Georgia int	roduced the	following bil	l; which w	as referred
to the Committee on				

# A BILL

To amend the National Apprenticeship Act in order to increase and expand the national apprenticeship system to include the immediate recruitment, employment, and on-the-job earn as you learn training of young African Americans, and to promote the development of equitable hiring standards necessary to safeguard the diversity of apprentices, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Jobs, On-the-Job
- 3 'Earn-While-You-Learn' Training, and Apprenticeships
- 4 for Young African-Americans Act".

#### 5 SEC. 2. FINDINGS.

- 6 Congress finds the following:
- 7 (1) Young African-American men and women 8 are the hardest hit by economic instability. Declared 9 and affirmed by the Federal Reserve, African Ameri-10 cans face unemployment rates that are two to three 11 times higher than their White counterparts for the 12 last several decades.
- 13 (2) During economic recessions in 1974 14 through 1975, 1981 through 1982, 1990 through 15 1991, and 2008, the African-American community 16 faced significantly higher unemployment rates than 17 their White counterparts.
  - (3) Even during times of economic growth, African-American communities experience prolonged financial vulnerability and delayed recovery. Unemployment rates decline at a slower rate for African-American men, and even a slower rate for African-American women as compared to their White counterparts.
- 25 (4) Affirmed by the Department of Labor, di-26 versity and inclusion within the workforce benefits

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employees and businesses across all industries, including apprenticeship programs, which provide economic mobility to its participants.

(5) Through the combined efforts of building trades unions and community partners at the State and local level, there have been established more than 150 apprenticeship readiness programs across the United States that focus on creating pathways to Registered Programs for people of color, women, and veterans. Overall, from 2009 to 2019, building trades unions and their signatory contractors have invested over \$100,000,000 in outreach efforts targeting under-represented communities to participate in apprenticeship readiness programs. Of the 4,800 individuals who have successfully completed a building trades apprenticeship readiness program since 2016, 70 percent were from communities of color and 22 percent were women.

(6) The disproportionately high-unemployment rates, combined with low participation rates from African Americans in registered apprenticeship programs not only constitute a national crisis but a national tragedy for the young African Americans, many of whom are fathers and mothers who, without

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1	jobs, are unable to provide for their families or
2	home.
3	SEC. 3. DIVERSITY AND INCLUSION ADMINISTRATOR.
4	(a) In General.—There is established within the
5	Office of Apprenticeship in the Office of Employment and
6	Training Administration of the Department of Labor a po-
7	sition to be known as the "Diversity and Inclusion Admin-
8	istrator".
9	(b) RESPONSIBILITIES.—The Diversity and Inclusion
10	Administrator shall—
11	(1) promote greater diversity, including an in-
12	crease in the participation of individuals who are Af-
13	rican American, Hispanic, Asian American or Pacific
14	Islander, or Native American in the national appren-
15	ticeship system;
16	(2) engage with institutions of higher education
17	and other education and training providers with sec-
18	ondary, postsecondary, and adult education systems,
19	including degree and credential requirements;
20	(3) employers from nontraditional apprentice-
21	ship industries and occupations; and
22	(4) assist State apprenticeship agencies and
23	sponsors in complying with the requirements of this
24	Act.

# 1 SEC. 4. REGISTERED APPRENTICESHIP APPLICATION.

- 2 (a) In General.—The Administrator of the Office
- 3 of Apprenticeship, acting through the Diversity and Inclu-
- 4 sion Administrator, shall require each entity seeking to
- 5 register an apprenticeship under the Act of August 16,
- 6 1937 (commonly referred to as the "National Apprentice-
- 7 ship Act"; 50 Stat. 664, chapter 663; 29 U.S.C. 50 et
- 8 seq.) to submit, as a part of the application to register
- 9 such apprenticeship, a plan to increase participation of in-
- 10 dividuals who are African American.
- 11 (b) Renewal of Registration.—A registered ap-
- 12 prenticeship program seeking renewal of such registration
- 13 under the Act of August 16, 1937 (commonly referred to
- 14 as the "National Apprenticeship Act"; 50 Stat. 664, chap-
- 15 ter 663; 29 U.S.C. 50 et seq.) shall include in the applica-
- 16 tion for such registration a plan described in subsection
- 17 (a).

# 18 SEC. 5. GRANT PROGRAM AUTHORIZATION.

- 19 (a) IN GENERAL.—The Diversity and Inclusion Ad-
- 20 ministrator, in consultation with the Secretary of Edu-
- 21 cation as appropriate, shall award grants on a competitive
- 22 basis to eligible registered entities to create or expand di-
- 23 versity in registered apprenticeship programs.
- 24 (b) Target Programs.—In issuing grants under
- 25 subsection (a), the Diversity and Inclusion Administrator
- 26 shall target registered apprenticeship programs in tradi-

1	tional and nontraditional apprenticeship industries or oc-
2	cupations, such as for programs demonstrating demand
3	in construction, welding, electrical engineering, plumbing,
4	information technology, energy, green jobs, advanced man-
5	ufacturing, health care, or cybersecurity.
6	(c) USE OF FUNDS.—A grantee under this section
7	may use funds—
8	(1) to establish or expand partnerships with or-
9	ganizations that provide African-American partici-
10	pants and other nontraditional program participants
11	access to financial planning, mentoring, and sup-
12	portive services that are necessary to enable an indi-
13	vidual to participate in and complete a program
14	under the national apprenticeship system;
15	(2) to conduct outreach and recruitment activi-
16	ties, including assessments of potential African-
17	American participants and other nontraditional par-
18	ticipants for, and enrollment of such participants in,
19	a program under the national apprenticeship system;
20	(3) to conduct outreach, engagement, recruit-
21	ment, and coordination of activities, for the purpose
22	of establishing industry or sector partnerships and
23	opportunities under the national apprenticeship sys-
24	tem, with—
25	(A) employers;

1	(B) industry associations;
2	(C) labor and labor-management organiza-
3	tions;
4	(D) qualified intermediaries;
5	(E) education and training providers;
6	(F) State or local workforce agencies;
7	(G) potential sponsors;
8	(H) community-based organizations;
9	(I) communities with high numbers or per-
10	centages of individuals who are African Amer-
11	ican and other individuals from populations
12	that the Secretary determines to be nontradi-
13	tional apprenticeship populations;
14	(J) small- and medium-sized businesses; or
15	(K) rural communities;
16	(4) to carry out grant requirements, including
17	program evaluation and reporting requirements; and
18	(5) to conduct any activities as described in the
19	application that would advance the purposes of the
20	grant.
21	(d) Grant Recipient Report.—Each recipient of
22	a grant under this section shall—
23	(1) submit to the Diversity and Inclusion Ad-
24	ministrator a report at the conclusion of the grant
25	period, which shall include—

1	(A) a description of how the funds received
2	through the grant were used to increase the
3	participation of individuals who are African
4	American, Hispanic, Asian American or Pacific
5	Islander, or Native American in the program;
6	(B) the total number of active program
7	participants;
8	(C) the total number that obtained unsub-
9	sidized employment in a field related to the
10	apprenticeable occupation;
11	(D) the total number of program partici-
12	pants that completed the program in which they
13	were enrolled;
14	(E) the average time to completion for
15	each program;
16	(F) the average cost per participant during
17	the most recent program year; and
18	(G) the percentage of participants who re-
19	ceived additional support services; and
20	(2) submit each report under paragraph (1)—
21	(A) to the registration agency; and
22	(B) to the Diversity and Inclusion Admin-
23	istrator.
24	(e) ELIGIBLE ENTITY DEFINED.—In this section, the
25	term "eligible entity" means—

1	(1) a program sponsor;
2	(2) a State workforce development board or
3	State workforce agency, or a local workforce develop-
4	ment board or local workforce development agency;
5	(3) an education and training provider, or a
6	consortium thereof;
7	(4) if the applicant is in a State with a State
8	apprenticeship agency, such State apprenticeship
9	agency;
10	(5) an Indian Tribe or Tribal organization;
11	(6) an industry or sector partnership, a group
12	of employers, a trade association, or a professional
13	association that sponsors or participates in a pro-
14	gram under the national apprenticeship system;
15	(7) a Governor of a State;
16	(8) a labor organization or joint-labor manage-
17	ment organization;
18	(9) a community organization working in part-
19	nership with one or more registered apprenticeship
20	programs; or
21	(10) a qualified intermediary.
22	SEC. 6. DEFINITIONS.
23	In this Act, the following:

1	(1) Education and training provider.—
2	The term "education and training provider"
3	means—
4	(A) an area career and technical education
5	school;
6	(B) an early college high school;
7	(C) an educational service agency;
8	(D) a high school;
9	(E) a local educational agency or State
10	educational agency;
11	(F) a Tribal educational agency, Tribally
12	controlled college or university, or Tribally con-
13	trolled postsecondary career and technical insti-
14	tution;
15	(G) a postsecondary educational institu-
16	tion;
17	(H) a minority-serving institution;
18	(I) a provider of adult education and lit-
19	eracy activities under the Adult Education and
20	Family Literacy Act (29 U.S.C. 3271 et seq.);
21	(J) a local agency administering plans
22	under title I of the Rehabilitation Act of 1973
23	(29  U.S.C.  720  et seq.),  other than section  112
24	or part C of that title (29 U.S.C. 732, 741);

1	(K) a related instruction provider, includ-
2	ing a qualified intermediary acting as a related
3	instruction provider as approved by a registra-
4	tion agency;
5	(L) a Job Corps center (as defined in sec-
6	tion 142 of the Workforce Innovation and Op-
7	portunity Act (29 U.S.C. 3192)); or
8	(M) a consortium of entities described in
9	any of subparagraphs (A) through (L).
10	(2) Institution of Higher Education.—The
11	term "institution of higher education" has the
12	meaning given such term in section 101 of the High-
13	er Education Act of 1965 (20 U.S.C. 1001).
14	(3) NATIONAL APPRENTICESHIP SYSTEM.—The
15	term "national apprenticeship system" means the
16	apprenticeship programs, youth apprenticeship pro-
17	grams, and pre-apprenticeship programs under the
18	Act of August 16, 1937 (commonly referred to as
19	the "National Apprenticeship Act"; 50 Stat. 664,
20	chapter 663; 29 U.S.C. 50 et seq.).
21	(4) Nontraditional apprenticeship popu-
22	LATION.—The term "nontraditional apprenticeship
23	population" means a group of individuals (such as
24	individuals from the same gender, race, or ethnicity),
25	the members of which comprise fewer than 25 per-

1	cent of the program participants in an
2	apprenticeable occupation under the national ap-
3	prenticeship system.
4	(5) Nontraditional apprenticeship indus-
5	TRY OR OCCUPATION.—The term "nontraditional ap-
6	prenticeship industry or occupation" refers to an in-
7	dustry sector or occupation that represents fewer
8	than 10 percent of apprenticeable occupations or the
9	programs under the national apprenticeship system.
10	(6) Registered apprenticeship program.—
11	The term "registered apprenticeship program"
12	means an apprenticeship program registered under
13	the Act of August 16, 1937 (commonly referred to
14	as the "National Apprenticeship Act"; 50 Stat. 664,
15	chapter 663; 29 U.S.C. 50 et seq.).
16	(7) REGISTRATION AGENCY.—The term "reg-
17	istration agency" means the State Office of Appren-
18	ticeship or State apprenticeship agency in a State
19	that is responsible for—
20	(A) approving or denying applications from
21	sponsors for registration of programs under the
22	national apprenticeship system in the State or
23	area covered by the registration agency; and
24	(B) carrying out the responsibilities of sup-
25	porting the youth apprenticeship, pre-appren-

1	ticeship, or apprenticeship programs registered
2	by the registration agency.
3	(8) State.—The term "State" has the mean-
4	ing given such term in section 3 of the Workforce
5	Innovation and Opportunity Act (29 U.S.C. 3102)
6	and includes each of the outlying areas.
7	SEC. 7. EFFECTIVE DATE.
8	This Act shall take effect beginning on April 22,
9	2026.
10	SEC. 8. AUTHORIZATION OF APPROPRIATIONS.
11	There are authorized to be appropriated to the Sec-
11 12	There are authorized to be appropriated to the Secretary of Labor to carry out this Act—
12	retary of Labor to carry out this Act—
12 13	retary of Labor to carry out this Act— (1) \$2,000,000 for fiscal year 2026;